NATIONAL CERTIFICATES (VOCATIONAL)

SUBJECT GUIDELINES

GOVERNANCE

NQF Level 4

October 2007
GOVERNANCE - LEVEL 4

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INTRODUCTION

A. What is Governance?

At foundational level (Level 2), the subject Introduction to Governance deals with basic concepts such as democracy, constitutional values, government and inter-governmental relations, as well as with the foundations and basic values (with an emphasis on human rights and freedoms) underpinning the South African Constitution of State.

Level 3 (intermediate) focuses on the various governance structures (three spheres of government, organs of state and traditional leadership), their roles and functions as well as their inter-relationships. It also includes an empirical evaluation of the relationship between the South African Police Service and the community (as concretised in a local community policing forum).

At the advanced level (Level 4), the roles of the various security services and of the Department of Correctional Services are identified, with a strong focus on the organisational structure, powers and functions of the SAPS and community policing forums. The institutions ensuring effective and transparent policing are identified with reference to their powers and functions, as well as to their role in ensuring the enforcement of human rights and freedoms by the SAPS.

The knowledge gained during this course is utilised in the identification and evaluation of the functions and activities performed at a local police station during three 12-hour periods (1 day shift, 1 night shift and 1 weekend shift).

B. Why is Governance important in the Safety in Society programme?

In terms of the Constitution of the Republic of South Africa, 1996, all government actions must comply with the Constitution and legislation enacted in terms thereof. This necessitates an understanding of the constitutional framework, the three arms of government (executive, legislative and judicial) and their relationship, the three spheres of government (national, provincial and local) and their relationship, organs of state as well as of the detailed provisions in respect of the South African Police Service. The roles of the other security services (e.g. the South African National Defence Force, the National Intelligence Agency, the South African Secret Services and the Secretariat for Safety and Security) and their relationship with the South African Police Service are analysed. Within the context of the enforcement and promotion of human rights and fundamental freedoms, the role of institutions ensuring effective and transparent policing is also emphasised.

Level 2 gives an overview description of the background and structure of the South African state. Level 3 focuses on the functions of the structures identified in Level 2, as well as on the inter-relationships between these structures. Level 3 also entails empirical involvement by the student in investigating the statutory prescribed relationship between the SAPS and the community (through community policing forums). Level 4 encompasses a detailed study of the security and correctional services, with an emphasis on the role, powers and functions, and internal structures of the SAPS, as well as of the bodies ensuring both effective and transparent policing, and compliance with the Bill of Rights as enshrined in the Constitution of the Republic of South Africa, 1996.

C. The link between Governance Learning Outcomes and the Critical and Developmental Outcomes

The subject incorporates various critical cross field outcomes to enhance good governance, co-operative government, sound inter-governmental relations, the culture of respect for human rights and fundamental freedoms as well as effective public administration. The critical cross field outcomes that are incorporated are:

- Identify and solve problems in which responses display that responsible decisions, using critical and creative thinking;
- Work effectively with others as a member of a team, group, organisation, and community;
- Organise and manage oneself and one's activities responsibly and effectively;
- Collect, analyse, organise and critically evaluate information;
- Communicate effectively using visual, mathematical and/or language skills in the modes of oral and/or written presentation;
- Use science and technology effectively and critically, showing responsibility towards the environment and health of others;
- Demonstrate an understanding of the world as a set of related systems by recognising that problem-solving contexts do not exist in isolation;
- Reflecting on and exploring a variety of strategies to learn more effectively;
- Participating as responsible citizens in the life of local, national and global communities;
- Being culturally and aesthetically sensitive across a range of social contexts;
- Exploring education and career opportunities, and
- Developing entrepreneurial opportunities.

D. Factors that contribute to achieving Introduction to Governance Learning Outcomes

- An interest in understanding the relationship between the South African Police Service and other government institutions responsible for ensuring the safety and security of South Africa and its citizens.
- Interest in a career within the SAPS.
- An interest in the protection of the human rights and fundamental freedoms of South Africans in their relationship with the SAPS.
1 DURATION AND TUITION TIME
This is a one-year instructional programme comprising 200 teaching and learning hours. The subject may be offered on a part-time basis provided the student meets all the assessment requirements.

Students with special education needs (LSEN) must be catered for in a way that eliminates barriers to learning.

2 SUBJECT LEVEL FOCUS
The focus is on the Security Services and the Department of Correctional Services and their roles, the South African Police Services, and institutions ensuring effective and transparent policing. The functioning of a local police station is evaluated.

3 ASSESSMENT REQUIREMENTS

3.1 Internal assessment (50 percent)

3.1.1 Theoretical component
The theoretical component forms 40 percent of the internal assessment mark.

Internal assessment of the theoretical component in Governance (Level 4) takes the form of observation, class questions, group work, informal group competitions with rewards, individual discussions with students, class, topic and semester tests and internal examinations. Lecturers can observe students when marking exercises from the previous day and asking class questions.

Assignments, case studies and tests can be completed at the end of a topic. Tests and internal examinations must form part of the internal assessment.

3.1.2 Practical component
The practical component forms 60 percent of the internal assessment mark.

Practical components include applications and exercises. All practical components must be indicated in a Portfolio of Evidence (PoE).

Internal assessment of the practical component in Governance Level 4 takes the form of assignments, practical exercises, case studies and practical examinations in a simulated business environment. Students may complete practical exercises daily. Assignments and case studies can be completed at the end of a topic. Practical examinations can form part of internal practical assessment.

• Some examples of practical assessments include, but are not limited to:
  A. Presentations (lectures, demonstrations, group discussions and activities, practical work, observation, role-play, independent activity, synthesis and evaluation)
  B. Exhibitions by students
  C. Visits undertaken by students based on a structured assignment task
  D. Research
  E. Task performance in a “Structured Environment”

• Definition of the term “Structured Environment”
For the purposes of assessment, “Structured Environment” refers to a simulated workplace or workshop environment. Activities in the simulated workplace or environment must be documented in a logbook with a clear listing of the competencies to be assessed. The following information must be contained in the logbook:
  • Nature of department or environment in which practical component was achieved
  • Learning Outcomes
  • Activities in the environment with which to achieve the Learning Outcomes
  • Time spent on activities
  • Signature of facilitator or supervisor and student
For the logbook to be regarded as valid evidence, it must be signed by an officially assigned supervisor.

- **Evidence in practical assessments**

All evidence pertaining to evaluation of practical work must be reflected in the student’s PoE. The assessment instruments used for the purpose of conducting these assessments must be part of the evidence contained in the PoE.

3.1.3 **Processing of internal assessment mark for the year**

A year mark out of 100 is calculated by adding the marks of the theoretical component and the practical component of the internal continuous assessment (ICASS).

3.1.4 **Moderation of internal assessment mark**

Internal assessment is subjected to internal and external moderation procedures as set out in the *National Examinations Policy for FET College Programmes*.

3.2 **External assessment (50 percent)**

A national examination is conducted annually in October or November by means of a paper(s) set and moderated externally. A practical component will also be assessed.

External assessment details and procedures are set out in the *Assessment Guidelines: Governance (Level 4)*.

4 **WEIGHTED VALUES OF TOPICS**

<table>
<thead>
<tr>
<th>TOPICS</th>
<th>WEIGHTED VALUE</th>
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</thead>
<tbody>
<tr>
<td>1. Overview of the Security Services and the Department of Correctional Services</td>
<td>15%</td>
</tr>
<tr>
<td>2. Overview of the South African Police Services (SAPS)</td>
<td>15%</td>
</tr>
<tr>
<td>3. Institutions ensuring effective and transparent policing</td>
<td>35%</td>
</tr>
<tr>
<td>4. Evaluation of the functioning of a local police station</td>
<td>35%</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>100</strong></td>
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5 **CALCULATION OF FINAL MARK**

Internal assessment mark:  
Student’s mark/100 x 50 = a mark out of 50 (a)

Examination mark:  
Student’s mark/100 x 50 = a mark out of 50 (b)

Final mark:  
(a) + (b) = a mark out of 100

All marks are systematically processed and accurately recorded to be available as hard copy evidence for, amongst others, reporting, moderation and verification purposes.

6 **PASS REQUIREMENTS**

A student must obtain fifty (50) percent in ICASS and fifty (50) percent in the examination.

7 **SUBJECT AND LEARNING OUTCOMES**

On completion of Governance Level 4, the student should have covered the following topics:

- Topic 1: Overview of the Security Services and the Department of Correctional Services
- Topic 2: Overview of the South African Police Services (SAPS)
- Topic 3: Institutions ensuring effective and transparent policing
- Topic 4: Evaluation of the functioning of a local police station
7.1 **Topic 1: Overview of the Security Services and the Department of Correctional Services**

7.1.1 **Subject Outcome 1:** Examine the constitutional provisions as regards the security services and the Department of Correctional Services.

**Learning Outcomes**
The student should be able to:

- Examine the various security services in South Africa.

- Distinguish between the roles of the various security services in South Africa.

- Examine the relationship between the SAPS and the Department of Correctional Services.

7.2 **Topic 2: Overview of the South African Police Services (SAPS)**

7.2.1 **Subject Outcome 1:** Examine the statutory provisions as regards the SAPS.

**Learning Outcomes**
The student should be able to:

- Analyse the organisational structure of the SAPS at national and provincial level.
- Analyse the powers and functions of the different categories of members of the SAPS.
- Analyse the composition, powers and functions of community policing forums (CPF).

7.3 **Topic 3: Institutions ensuring effective and transparent policing**

7.3.1 **Subject Outcome 1:** Examine the key constitutionally defined institutions ensuring effective and transparent policing.

**Learning Outcomes**
The student should be able to:

- Distinguish between key constitutionally defined institutions ensuring effective and transparent policing.

- Differentiate between the powers and functions of the constitutionally defined institutions ensuring effective and transparent policing.

- Analyse the role of the constitutionally defined institutions ensuring effective and transparent policing as regards the enforcement of human rights and freedoms in the day-to-day activities of the SAPS.
7.4  Topic 4: Evaluation of the functioning of a local police station

7.4.1 Subject Outcome 1: Analyse the day-to-day activities of your local police station and compare such activities with the prescribed constitutional, statutory and human rights framework.

Learning Outcomes
The student should be able to:
- Distinguish the prescribed processes as regards the different activities within a police station. *Range: Administration, reporting of crimes and other incidents by members of the public, opening and managing of dockets, investigation into reported crimes and other incidents, arrest, detention, bail.*
- Analyse and write a report on the activities at the local police station for three 12-hour periods. *Range: One day shift, one night shift, one weekend shift.*
- Evaluate the activities within the local police station relating to a specific crime or incident reported by a member of the public against the above prescribed processes and human rights requirements.
- Distinguish compliant and non-compliant activities as evaluated above, and write a comprehensive report on all the related activities, with critical recommendations.

8  RESOURCE NEEDS FOR THE TEACHING OF GOVERNANCE (LEVEL 4)

8.1  Physical resources
- Classrooms and infrastructure (e.g. blackboard, projector etc)
- Textbooks
- Workbook with examples of test and exam papers and memoranda

8.2  Human resources
- The lecturer should ideally be a person with thorough knowledge of the Constitution as well as of the roles and functions of the various security services, and their interrelationship.
- Guest lecture must be given by a senior official of the Department of Correctional Services on the relationship between the SAPS and the Department of Correctional Services.
- Guest lecture must be given by an experienced person on the role that a number of constitutionally defined institutions play in ensuring effective and transparent policing.

8.3  Other resources
- Training to be provided in respect of basic methodology for gathering empirical information (Topics 3 and 4).
- Arranging for access to a local police station and official dockets, and to observe all activities and procedures for three 12-hour periods (Topic 4).