EDUCATION LABOUR RELATIONS COUNCIL RAAD VIR ARBEIDSVERHOUDINGE IN DIE ONDERWYS

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May 3, 2000		7.3.2.		MR M GOV	ENDER	ţo+:	2) 663-0445

The Registrar of Labour Department of Labour PRETORIA 0002

FOR ATTENTION: Mr Manamela

Dear Mr Manamela

CERTIFICATE (IN TERMS OF SECTION 57 (2) OF THE LABOUR RELATIONS ACT OF 1995 (As amended)

- I, Mahalingum Govender, the General Secretary (Chief Executive Officer) of the ELRC hereby certify that -
- (a) Resolution No 6 of 2000, titled "Amendments to the Constitution of the ELRC" is a true copy of the resolution adopted by the ELRC at a special Council meeting held on April 19, 2000 at the Council Chamber, 261 West Street, Centurion, 0046
- (b) the process of adopting the resolution complies with the Constitution of the ELRC.

Signed at <u>CENTURION</u> on <u>4th MAY 2000</u>.

GENERAL SECRETARY M GOVENDER

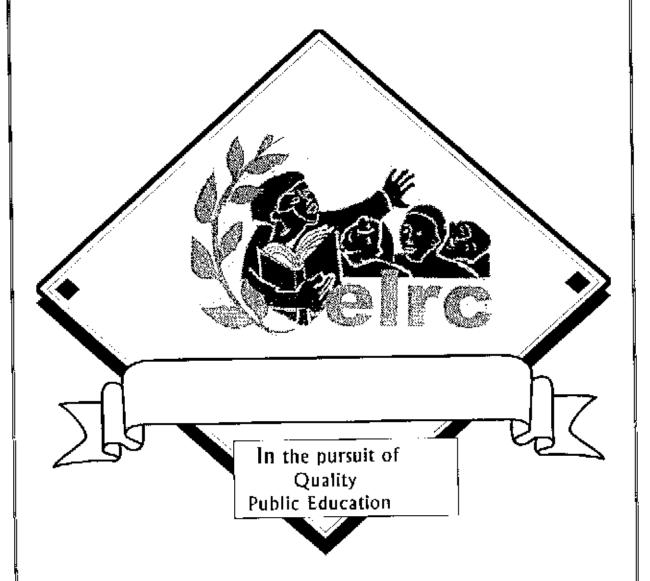
and regards

HEREBY CERTIFY IN TERMS OF SECTION 57 (2) OF THE ACT THAT THE AMENDMENT TOTHE PLAGRMENT, OF THE CONSTITUTION HAS BEEN REGISTERED ON TION HAS BEEN REGISTERED ON THE SECTION OF THE SECTION

EDUCATION LABOUR RELATIONS COUNCIL

CONSTITUTION OF THE ELRC

As per Resolution No. 6 of 2000



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THE CONSTITUTION OF THE EDUCATION LABOUR RELATIONS COUNCIL

CHAPTER 1

NAME OF COUNCIL

The name of the Council is the "Education Labour Relations Council", hereinafter referred to as the "Council".

2. JURISTIC PERSON

- (1) The Council is a juristic person.
- (2) Unless otherwise provided by this constitution, no employer or trade union shall, by reason only of the fact that it is a party to the Council, be liable for any of the obligations of the Council.

3. CONSTITUTIONAL SCOPE

The registered scope of the Education Labour Relations Council is the State and those employees in respect of which the Employment of Educators Act, 1998, applies.

4. OBJECTIVES OF THE COUNCIL.

Subject to the provisions of the Act, the objectives of the Council shall be:

- (1) to maintain and promote labour peace in education:
- to prevent and resolve labour disputes in education;
- (3) to perform dispute resolution functions in terms of section 51 of the Act;
- (4) to promote collective bargaining in relation to all matters of mutual interest;
- (5) to conclude and enforce collective agreements;
- (6) to grant exemptions to parties and non-parties from collective agreements, where appropriate;
- (7) to conduct research, analyse and survey education nationally and internationally, and to promote training and build capacity in education;
- (8) to develop proposals for submission to the *Public Service Co-ordinating Bargaining Council (PSCBC)* and NEDLAC, or any other appropriate forum, on labour policy and labour legislation that may affect education;
- (9) to confer on workplace forums such additional matters for consultation;

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- (10) to determine by collective agreement the matters which may not be an issue in dispute for the purposes of a strike or a lock-out; and
- (11) to consider and deal with any other matters that may affect the interests of the parties.

POWERS OF THE COUNCIL

The Council shall have the following powers:

- (1) to conclude contracts;
- (2) to mortgage, pledge or otherwise encumber any of its movable or immovable property;
- (3) to borrow, lend and invest money;
- (4) to take part in any form of consultation, litigation and dispute resolution proceedings;
- (5) to promote and establish training and education schemes;
- (6) to establish and administer pension, provident, medical aid, sick pay, holiday, unemployment and training schemes or funds or any similar schemes or funds for the benefit of one or more of the parties to the Council or their members;
- (7) to establish and administer a fund through the raising of levies to be utilised for the administration of the Council, resolving disputes and other Council activities;
- (8) to exercise any other powers that may be necessary or desirable to achieve the objectives of the Council and which shall include the authority to overrule matters which had been dealt with in a Chamber and which are in conflict with the provisions of this constitution or any national agreement;
- (9) to delegate such matters as the Council may deem necessary to any Chamber, committee or sub-committee of the Council for conclusion and subject to any conditions which the Council may attach thereto;
- (10) to refer such matters as the Council may deem necessary to any Chamber; and
- (11) to appoint a panel of conciliators and arbitrators or an accredited agency/agencies in terms of the provisions of the Act.

6 PARTIES TO THE COUNCIL

(1) The parties to the Council shall be the employer and frade unions registered in terms of the provisions of the Act, and have members who fall within the

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- registered scope of the Council and admitted to the Council in terms of the provisions of this constitution.
- (2) Any trade union registered in terms of the provisions of the Act, may apply inwriting to the Council to be admitted as a party.
- (3) Any employer organisation registered in terms of the provisions of the Act, may apply in writing to the Council to be admitted as a party.
- (4) The application of a trade union to the Council must be accompanied by a certified copy of the applicant's registered constitution and its certificate of registration and must include —
 - (a) details of the applicant's *membership* within the registered scope of the Council, indicating that it represents at least 20 000 members, and
 - (b) any reasons or information on which the applicant relies in support of its application for admission as a party to the Council.
- (5) For the purposes of the admission criteria set out in clause 6(4) two or more trade unions registered in terms of the provisions of the Act may act together to meet the admission criteria of Council: Provided that where two or more trade unions act together to meet these admission criteria, such trade unions shall be represented in Council as a single party and shall at all times act as a single party.
- (6) Applications for admission to the Council shall be dealt with in terms of the provisions of this constitution and the vote weight shall be determined in terms of the provisions of clause 10(7).
- (7) The Council must, within 90 (ninety) days of receiving an application for admission referred to in clauses 6(2), (3), (4) and (6), decide whether to grant or refuse an applicant admission, and must advise the applicant of its decision. Should the Council decide to grant the applicant admission, such applicant will be admitted to the Council and the vote weights of the parties will be adjusted accordingly.
- (8) A trade union's membership of the Council may be terminated
 - (a) on receipt of a notice of termination of the membership of the trade union;
 - (b) if a trade union is dissolved or wound up in terms of its constitution; or
 - (c) if a *trade union* no longer complies with the admission requirements prescribed in this constitution.
- (9) If the membership of a trade union is terminated, the trade union may refer a dispute about its termination of membership of the Council in terms of the dispute resolution procedures of the Council.

CHAPTER 2

7 APPOINTMENT OF REPRESENTATIVES

- (1) The employer shall be represented in the Council by such persons as the employer may from time to time appoint, subject to a maximum of one (1) representative for each representative of a trade union in the Council.
- (2) The *trade unions* admitted to the Council shall have 25 representatives allocated on the basis of proportionality according to the vote weights; provided that an admitted *trade union* shall have at least 1 representative.
- (3) Parties to the Council shall make the names of their representative/s available to the *General Secretary* within 30 days of the Annual General Meeting. *Trade union* representatives shall be members registered in terms of their constitutions, or full-time officials. *Employer* representatives shall be full-time officials employed in terms of the Public Service Act, 1994, as amended, or the Employment of Educators Act, 1998.
- (4) A party may at any time withdraw any of its representatives in the Council by giving written notice to the *General Secretary*.
- (5) Should a vacancy arise in the Council as a result of the withdrawal, resignation or death of a representative, the vacancy shall be filled by the party who previously appointed the relevant representative, by giving written notice to the General Secretary.
- (6) Should a party's membership of the Council be terminated, its representatives shall vacate their seats.
- (7) Parties to the Council may co-opt persons to give expert advice, assistance or evidence to the Council on matters being discussed in the Council: Provided that-
 - (a) where reasonably possible, the General Secretary be given reasonable notice of such co-option, together with an indication of the matter on the agenda for which the co-option is intended;
 - (b) trade unions or the employer shall not be allowed to co-opt more than one person at a time to address, advise or assist the Council on a specific matter; and
 - (c) the person co-opted only be allowed to attend the proceedings when the specific matter for which he or she is being co-opted, is being discussed.

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8. APPOINTMENT OF OFFICE-BEARERS AND STAFF

(1) OFFICE BEARERS

The Council shall at its Annual General Meeting, elect a Chairperson and two Vice-Chairpersons. One Vice-Chairperson shall be elected from the *trade unions* and the other from the *employer*.

Chairperson and Vice-Chairperson

- (a) The outgoing Chairperson shall preside over the Annual General Meeting of the Council. The General Secretary shall request nominations for a new Chairperson for the forthcoming term of office, to reach him 30 days prior to the Annual General Meeting.
- (b) A person other than a representative or observer of the parties who has consented in writing to his or her nomination may also be nominated as Chairperson
- (c) All nominations shall be sent to parties 14 days prior to the Annual General Meeting.
- (d) During the Annual General Meeting the outgoing Chairperson or the General Secretary shall formally introduce the candidates before voting commences in terms of the provisions of clause 10(6). The person receiving the highest percentage of the total votes, shall be declared the duly elected Chairperson. Should an equal number of votes be cast for two or more candidates, the outgoing Chairperson or the General Secretary shall write the name of each such candidate on a piece of paper, insert the pieces of paper in a container and draw one out. The candidate whose name is drawn first shall be declared as the elected Chairperson
- (e) The Chairperson shall hold office for a term of 12 months unless removed by a decision of the Council. The Chairperson so removed or any past Chairperson may be re-elected.
- (f) The provisions of paragraphs (a) to (e) shall, with the necessary effect thereto apply in respect of the election of two Vice-Chairpersons of the Council: Provided that one shall be elected from the *employer* and the other from the *trade unions*: Provided further that the Vice-Chairpersons shall be elected from the duly appointed representatives of the parties to the Council, and nothing herein prevents any party from replacing any representative with an alternate.
- (g) The Chairperson shall preside over all meetings of the Council.
- (h) The Chairperson shall -
 - subject to paragraphs (j) and (k), preside over and enforce order at all meetings in accordance with normal meeting procedure;

- (ii) sign and date the minutes of a meeting after confirmation;
- (iii) endorse financial statements after approval by the Council;
- (iv) at a meeting, perform such other duties as by usage and custom pertain to the office of Chairperson; and
- (v) be one of the signatories to Council's banking account.
- (i) Whenever the Chairperson is not available, one of the Vice-Chairpersons shall be acting Chairperson and shall exercise the powers and perform the functions and duties of the Chairperson.
- (j) Whenever the Chairperson or the Vice-Chairpersons is not available or unable to perform his or her duties, the parties present shall elect from their number someone to act as Chairperson at that meeting.
- (k) The Chairperson, or the Vice-Chairpersons, shall not be entitled to vote on any matter: Provided that if any of the Vice-Chairpersons have not been replaced by another representative of that party to the Council, such Vice-Chairperson shall be entitled to vote on any matter and the same applies to a representative elected to act as Chairperson in the absence of the Chairperson or the Vice-Chairpersons.
- (I) The term of office of a Chairperson and/or Vice-Chairperson may be terminated by written notice of either such Chairperson or Vice-Chairperson, by the Council consequent to a resolution to that effect.
- (m) The Council may from time to time determine a honorarium payable to the Chairperson of the Council: Provided that, should it become necessary or desirable to engage the services of the Chairperson on a part-time or full-time basis, the Council shall determine the salary and other conditions of employment of the Chairperson by agreement.

(2) OFFICE BEARERS AND STAFF

- (a) The Council shall appoint a General Secretary.
- (b) The terms and conditions of employment, of the office bearers and staff, shall be determined by the Council.
- (c) The termination of employment of all office bearers and staff, including the *General Secretary*, shall be subject to one (1) calendar month's notice on either side
- (d) Subject to the provisions of the Act and this constitution, the General Secretary shall be responsible for the sound administration of Councilincluding:

 all meetings of the Council and its committees and recording of minutes of meetings;

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- (ii) keeping books of account in accordance with generally accepted accounting practice and the instructions of the Council;
- (iii) correspondence of the Council;
- (iv) keeping an accurate filing system;
- (v) general office administration;
- (vi) banking all monies received on behalf of the Council within 24
 hours of receipt thereof or on the next working day, whichever is the earliest;
- (vii) submitting statements of the financial position of the Council whenever required to do so by the Council;
- (viii) countersigning cheques on the Council's banking account;
- (ix) keeping a register of all *employers* and *trade unions* registered and/or admitted in terms of the provisions of this constitution, which must be made available for scrutiny upon request;
- (x) calculating the voting percentages of parties to the Council;
- (xi) keeping in safe custody at the offices of the Council, for a period of not less than three (3) years or in terms of Council's financial policy:
 - (aa) a copy of the approved minutes of every meeting of the Council and its committees, duly signed by the Chairperson who presided at such meeting;
 - (bb) a copy of the approved minutes of every meeting of a Chamber, duly signed by the Chairperson who presided at such meeting;
 - (cc) the statements referred to in clause 15 and all records in relation thereto; and
 - (dd) all past constitutions of the Council;
- (xii) with the prior approval of the Council appointing such staff as may be necessary, and be responsible for all staff employed by the Council;
- (xiii) providing the Registrar with such information as required in terms of the provisions of the Act;
- (xiv) determining the duties and functions of the staff employed by the Council

- (xv) compiling the annual report of the Council; and
- (xvi) receiving and processing of all aspects regarding disputes in terms of approved policy and procedures of Council.
- (xyii) performing such other duties and functions as the Council may from time to time direct.
- (e) Unless otherwise determined by the Council the General Secretary may delegate any of his/her functions to any of the staff of Council.
- (f) The General Secretary must act impartially and in accordance with this constitution and the decisions of the Council's constitutional structures. The General Secretary is accountable to the Council via the Executive Committee.

9. THE MANNER IN WHICH OFFICE BEARERS AND STAFF MAY BE REMOVED FROM OFFICE

Any office-bearer or member of staff may be dismissed by the Council for incapacity, serious neglect of duty or misconduct, subject to the rules of natural justice and fair labour practice. Vacancies occurring as a result of the dismissal of an office-bearer shall be filled as provided for in clause 8(1), and in the case of a member of staff, as provided for in clause 8(2).

MEETINGS OF THE COUNCIL

(1) The Council shall meet at least four times per year, at such venue, date and time as may be determined by the General Secretary; Provided that one such meeting shall be the Annual General Meeting.

(2) ANNUAL GENERAL MEETING

- (a) The Council shall hold its Annual General Meeting during the month of April of each year.
- (b) Unless otherwise agreed to, the following matters shall be dealt with at the Annual General Meeting, in the following order:
 - (i) presentation of credentials;
 - the financial statements of the previous financial year, which financial year shall run from 1 January to 31 December;
 - (iii) the report of the auditor in respect of the financial statements referred to in sub-paragraph (ii) above;
 - (iv) the levies to be imposed on educators;
 - (v) the appointment of auditors, should it be necessary;

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- (vi) the annual report of the Council;
- (vii) the admission or otherwise of parties to the Council;
- (viii) determination of the vote weight in the Council and the Chambers, which shall come into effect on the date of the Annual General Meeting once so adopted; Provided that the change in the vote weight does not affect the change in representation at the meeting;
- the determination of the number of members of the Executive, Finance and Legal Committees subject to the provisions of clause 11(5); and
- (x) the election of a Chairperson and Vice-Chairpersons.

(3) SPECIAL MEETINGS OF COUNCIL AND COMMITTEES OF COUNCIL

Special meetings shall be called by the *General Secretary* upon a written request by any party to the Council: Provided that the *General Secretary* shall consult, prior to the calling of such a meeting, with the parties to the Council.

(4) NOTICE OF MEETING

- (a) At least 14 days written notice shall be given to all parties, or such shorter period agreed to by all parties, setting out the time, date, venue and business to be transacted.
- (b) It shall be deemed that due notice had been given to a party, if notice of any meeting was given by
 - the General Secretary or any official of the Council serving notice on any representative of the party concerned;
 - (ii) posting of a registered letter containing the notice to the party, at the registered address; or
 - (iii) telefaxing the notice to the office, provided that the telefax receipt shows that the notice has been transmitted to and received by the addressee.

(5) QUORUM OF A MEETING

- (a) A quorum of a meeting of the Council or its committees shall be at least those *trade unions* representing 50% + 1 and the *employer;* Provided that -
 - proper notice in terms of clause 10(4) has been given to all of the parties; and

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- (ii) if, within 30 minutes of the time fixed for any meeting, only one party on either side is present, the meeting shall not commence until the 30 minutes have elapsed.
- (b) If, within a further 30 minutes, after the 30 minutes referred to in clause 10(5)(a)(ii), of the time fixed for any meeting, a quorum is not present, the meeting shall stand adjourned, to the same day in the week following, or in the event of such date being a public holiday, to the next working day, at the same time and place, and at such adjourned meeting, the parties present shall form a quorum; Provided that notice of the adjourned meeting in the manner prescribed in clause 10(4), shall again be given to all parties.

(6) VOTING

- (a) The employer shall have a collective vote, which shall be exercised by its representatives.
- (b) Trade union representatives shall vote on the basis as determined in terms of clause 10(7) below.
- (c) The voting shall be by show of hands, unless a party requests a ballot, in which event the voting shall be by way of a secret ballot.
- (d) The General Secretary shall act as electoral officer.

(7) VOTE WEIGHT

- (a) The employer shall have 50% of the vote weight in the Council and its committees and the admitted trade unions the other 50% collectively.
- (b) The admitted trade unions in the Council may, during February of each year, reach consensus on the vote weights in respect of the Council and its Chambers based on the PERSAL monthly remittances for the end of December of the previous year and as referred to in the Act.
- (c) In the event of there being no consensus in the Council on the vote weight, the General Secretary shall calculate the vote weight by no later than 15 March of each year and make recommendations to Council using:
 - (i) the monthly remittances referred to in clause 10(7)(b) as at the end of December of the previous year, and
 - (ii) the recommendations of the official auditors of the Council, taking into consideration the respective trade unions' membership audits for the period 1 January to 31 December of the applicable year.

The vote weight that the General Secretary must calculate is the ratio of the trade union's paid-up membership to the total number of paid-up

members of all *trade unions* which are members of this Council. This ratio must be expressed as a percentage. If two or more *trade unions* are acting jointly they will be treated as a single entity for purposes of calculating their vote weight; Provided that the vote weight of each individual *trade union* shall be reflected separately.

- (d) For the purposes of calculating the vote weight, dual and multiple membership shall be included in the total membership figures of each of the trade unions to which they are fully paid-up members in terms of the official membership audit; Provided that dual and multiple membership figures shall not be counted more than once in calculating the vote weight, where the educators are members of trade unions which are acting jointly as a single party.
- (e) If a trade union is in dispute regarding the vote weight determined by the General Secretary, such dispute shall be dealt with in terms of the dispute resolution procedures of Council as set out in chapter 4; Provided that such dispute shall be registered within 7 working days of the said determination. In the event of a dispute being declared, the vote weights of the previous year shall apply until the dispute is resolved.
- (f) Subject to clauses 10(7)(a) to (e) above, the General Secretary must also calculate the vote weights of trade union parties to the respective provincial chambers. The provincial chamber vote weight is calculated as the ratio of the trade union's paid-up membership within that province to the total number of paid-up members of all trade unions, which are members to that provincial chamber.

(8) MEETING PROCEDURE

- (a) Unless they have been circulated beforehand, the minutes of the meeting held immediately prior to the relevant meeting, shall be read at the meeting and shall be signed by the Chairperson immediately after confirmation thereof.
- (b) Unless otherwise agreed, the Chairperson shall require that a proposal dealing with a matter for information, consultation or negotiation, be submitted in writing as a prerequisite to any debate or decision in respect thereof.
- (c) The Chairperson shall rule on any procedural matter that is not regulated in this constitution.
- (d) A person who is not a representative may be allowed to address the Council at the request of a party and with the concurrence of the Council.
- Every meeting of the Council shall be conducted in private unless the Council decides otherwise.

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(f) The General Secretary shall keep minutes of the proceedings at Council meetings in such a manner as decided by the Council and the draft in writing shall be forwarded by the General Secretary to all parties within a period of 20 days after a meeting.

(9) DECISIONS OF THE COUNCIL

- (a) Unless otherwise agreed to, all proposals must be submitted in writing and be read by the chairperson as a prerequisite to any debate or decision in respect thereof.
- (b) No proposal shall be considered unless it has been duly seconded.
- (c) Subject to the Act and this constitution, all matters that form the subject of a proposal, shall be decided by a majority vote on the employer side together with a majority vote on the employee side.
- (d) No decision taken at a meeting of the Council shall be invalidated by the absence of any party concerned, if it was properly notified of such meeting, in the manner prescribed in clause 10(4) above.
- (e) A decision of the Council will be regarded as a collective agreement in terms of the Act and is binding on all the parties to the Council.
- (f) All decisions of the Council that have an impact on non-parties to the Council must be reduced to writing and signed by the parties to the Council.
- (g) The Council may, In terms of section 30 (1)(k) of the Act, determine a procedure for exemption from collective agreements.

COMMITTEES OF THE COUNCIL

- (1) The Council may from time to time establish committees and may, subject to such conditions as it may determine, delegate any of its functions to any such committee.
- (2) Any committee established in terms of clause 11(1), shall consist of equal numbers of representatives of trade unions and the employer; Provided that each admitted trade union meeting the threshold set in clause 6 (4) shall have at least one (1) representative.
- (3) Committees established in terms of clause 11(1) must submit regular written reports to the Executive Committee or Council, as the case may be.
- (1) A Committee established in terms of clause 11(1) may co-opt experts to render assistance, provided that where such co-option has financial implications prior approval must be obtained from the Executive Committee of Council.

(5) The following shall be duly constituted committees of Council:

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(a) The Executive Committee

The Executive Committee shall be accountable to Council and shall have the following functions:

- (i) to manage the day-to-day business of the Council;
- to determine standing orders for all committees, including the Executive Committee, sub-committees and ad hoc subcommittees of the Council;
- (iii) to decide on the manner in which matters referred to the Council shall be dealt with and, if necessary, to refer matters to another committee or sub-committee for advice or recommendation(s);
- (iv) to appoint sub-committees and ad hoc sub-committees of the Executive Committee;
- (v) to consider recommendations, including the ratification of agreements referred to it by Chambers, submitted to it by other committees, sub-committees and ad hoc sub-committees;
- (vi) to identify research to be undertaken in terms of clause 4(7);
- (vii) to prepare the agenda and supportive documentation for the Annual General Meeting; and.
- (viii) to deal with all matters relating to staffing.

(b) Finance Committee

The functions of the Finance Committee are:

- (i) to investigate, control and monitor the financial matters of the Council:
- (ii) to advise and make recommendations on financial matters of the Council;
- (iii) to submit on a monthly basis a report to the Executive Committee on the financial position of the Council; and
- (iv) to submit annually to the Executive Committee, 60 days prior to the Annual General Meeting, a report on the financial matters of the Council for the year ending 31 December.

(c) Legal Committee

The functions of the Legal Committee are.

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- to attend to such matters referred to it by Council, committees of Council or the General Secretary;
- to monitor applications for the condonation of late registration of disputes and advise Council accordingly;
- (iii) to advise and make recommendations to Council, committees of Council or the *General Secretary* on any matters which have legal implications for Council;
- (iv) to receive regular reports from the General Secretary on the status of disputes referred to the Council, including the condonation of the late registration of dispute; and
- to determine administrative procedures and criteria relating to the above.
- (6) The number of members of the Executive, Finance and Legal Committees will be determined at the Annual General Meeting by majority vote of the Council each year. The composition of the *trade union* representation to the Executive and Finance Committees must be proportional to their respective vote weights. In respect of all other committees the composition of the *trade union* representation will be proportional to their respective vote weights unless otherwise agreed to by the *trade unions*.
- (7) All decisions of the Executive Committee shall be taken by consensus. In the event of consensus not being arrived at, the matter shall be referred to the Council for a decision.

CHAPTER 3

12. PROVINCIAL CHAMBERS

- (1) The Council shall in every Province referred to in Section 103 of the Constitution, 1996 (Act 108 of 1996), establish a Provincial Chamber ("Chambers") of the Council, which shall be the bargaining or consultative forums in a specific province.
- (2) Chambers established in terms of clause 12(1) shall not be a juristic person.

(3) SCOPE OF CHAMBERS

Chambers shall function in a specific province and deal with matters referred or delegated to Chamber by the Council, as well as matters which fall exclusively under its jurisdiction.

(4) OBJECTIVES OF CHAMBERS

The objectives of Chambers shall be:

- (a) to maintain and promote labour peace;
- (b) to prevent and resolve labour disputes;
- (c) to perform dispute resolution functions;
- (d) to promote collective bargaining within the scope of its powers;
- (e) to conduct research, analyse and survey education, subject to approval by the Council; and
- (f) to promote training and build capacity,

(5) FUNCTIONS OF CHAMBERS

The functions of Chambers will be:

- (a) to deal with such matters referred or delegated to Chambers by the Council;
- (b) to conclude agreements on matters pertaining only to that Province;
 Provided that no collective agreement concluded in a chamber may conflict with a collective agreement concluded in the Council;
- (c) to deal with matters emanating from the agreed dispute resolution procedure of Council which fall within its competency.
- (d) to refer matters which fall outside its scope, which matters should be dealt with by the Council or the PSCBC, to the General Secretary; and

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 (e) to refer agreements reached within Chambers to the Council, for ratification in accordance with clause 5 (8).

(6) PARTIES TO CHAMBERS

The parties to Chambers shall be the *employer* and *trade unions* in the province, admitted to the Council in terms of the provisions of clause 6.

(7) APPOINTMENT OF REPRESENTATIVES AND OBSERVERS

- (a) The employer, shall be represented in the Chambers by such persons the employer may from time to time appoint, subject to a maximum of one (1) representative for each representative of a trade union in the Chamber: Provided that the employer, shall be entitled to have a number of observers equal to its number of representatives.
- (b) The composition of the representation of trade unions to any Chamber shall be on the basis of proportionality in terms of the vote weights applicable in the Chamber, subject to –
 - (i) the norm being 10 representatives;
 - trade unions being entitled to a number of observers equal to the number of representatives;
 - (iii) trade unions being admitted and represented in Council; and
 - (iv) the norm with regard to the number of representatives being increased in order to allow a trade union which fails to qualify on the basis of proportionality for one of the 10 representatives in Chamber, having one representative in the Chamber.
- (c) Parties to the Chambers shall make the names of their representatives, and observers available to the Secretary within 30 days of the Annual General Meeting of the Chambers. Trade union representatives and observers shall be members registered in terms of their constitutions, or full-time officials. Employer representatives and observers shall be full-time officials employed in terms of the Public Service Act, 1994 (as amended) or the Employment of Educators Act, 1998.
- (d) A party may at any time withdraw any of its representatives or observers in the Chambers by giving written notice to the Secretary.
- (e) Should a vacancy arise in the Chambers as a result of the withdrawal, resignation, death or disqualification of a representative or an observer, the vacancy shall be filled by the party who previously appointed the relevant representative or observer and by giving written notice to the Secretary.

(f) Should a party's membership of a Chamber or Council be terminated, its representatives shall vacate their seats.

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- (9) Parties to the Chambers may co-opt persons to give expert advice, assistance or evidence on matters being discussed in the Chambers: Provided that —
 - where reasonably possible, the Secretary be given reasonable notice of such co-option, together with an indication of the matter on the agenda for which the co-option is intended;
 - a trade union or the employer shall not be allowed to co-opt more than one person at a time to address, advise or assist the Chambers on a specific matter; and
 - the person co-opted only be allowed to attend the proceedings when the specific matter for which he or she is being co-opted, is being discussed

(8) APPOINTMENT OF OFFICE-BEARERS AND STAFF

(a) Chairperson and Vice-chairperson

- (i) At the Annual General Meeting of the Chambers, unless otherwise agreed, the parties shall elect a Chairperson from nominations submitted to the Secretary in writing, 14 working days prior to the meeting. At this meeting the outgoing Chairperson shall act as presiding officer. The employer party shall nominate a Vice-Chairperson.
- (ii) A person, other than a representative or observer of the parties, who has consented in writing to his or her nomination, may also be nominated as Chairperson.
- (iii) The Secretary shall send all nominations to parties, 7 working days prior to the meeting referred to in clause 12(8)(a)(i) above.
- (iv) The person receiving the highest percentage of the total votes, shall be declared the duly elected Chairperson. Should there be an equal number of votes cast for two or more candidates, the acting Chairperson shall write the names of each such candidate on a piece of paper, insert the pieces of paper in a container and draw one out. The candidate whose name is drawn first shall be declared the elected Chairperson.
- (v) The Chairperson or Vice-Chairperson shall hold office for a term of 12 months unless removed by a decision of the Chamber or the Council. The Chairperson or Vice-Chairperson so removed, or any past Chairperson or Vice-Chairperson, may be reelected or nominated as the case may be.
- (vi) The Chairperson shall preside over all meetings of the Chambers.

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- (vii) The Chairperson shall -
 - (aa) enforce order at all meetings at which he or she is present, in accordance with normal meeting procedure;
 - (bb) sign the minutes of a meeting after confirmation; and
 - (cc) at a meeting, perform such other duties as by usage and custom pertain to the office of Chairperson.
- (viii) Whenever the Chairperson is not available, the Vice-Chairperson shall be acting Chairperson and shall exercise the powers and perform the functions and duties of the Chairperson.
- (ix) Whenever the Chairperson or the Vice-Chairperson is not available or unable to perform their duties, the parties present shall elect from their number someone to act as Chairperson at that meeting.
- (x) The Chairperson or the Vice-Chairperson, shall not be entitled to vote on any matter: Provided that if the Vice-Chairperson has not been replaced by another representative of that party to the Chamber, such Vice-Chairperson shall be entitled to vote on any matter and the same applies to a representative elected to act as Chairperson in the absence of the Chairperson or the Vice-Chairperson.
- (xi) The term of office of a Chairperson or Vice-Chairperson may be terminated by written notice of either such Chairperson or Vice-Chairperson, by the Chambers or the Council consequent to a resolution to that effect.
- (xii) The Council may from time to time determine an honorarium payable to the Chairperson of the Chambers

(b) Staff

- (i) The Council shall, after consultation with the relevant Chambers, appoint a Secretary to the Chambers.
- (ii) The Secretary shall be responsible for:
 - (aa) all meetings of the Chambers and recording of minutes of meetings;
 - (bb) keeping books of account in accordance with generally accepted accounting practice and the instructions of the Chambers and the Council;
 - (cc) correspondence of the Chambers;

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- (dd) keeping an accurate filing system;
- (ee) general office administration;
- (ff) submitting statements of the financial position of the Chambers whenever required to do so by the Council or the General Secretary;
- (gg) the implementation of the vote weights determined in accordance with the provisions of Clause 10(7),
- (hh) keeping in safe custody at the offices of the Chamber, for a period of not less than three years:
 - (A) a copy of the approved minutes of every meeting of the Chambers, duly signed and dated by the Chairperson who presided at such meeting; and
 - (B) the statements referred to in sub-paragraph (ff) and all records in relation thereto.
- (ii) compiling the annual report of the Chambers, and such report approved by the Chambers shall be submitted to the by no later than 15 February of each year;
- (jj) providing the Council and/or General Secretary with such information as required;
- (kk) referring all agreements reached in the Chambers to the Council; and
- (II) performing such other duties and functions as the Council or the General Secretary may from time to time direct.
- (9) THE MANNER IN WHICH OFFICE BEARERS AND STAFF MAY BE REMOVED FROM OFFICE

The provisions of clause 9 shall apply, with the necessary effect thereto.

- (10) MEETINGS OF THE CHAMBERS AND THEIR COMMITTEES.
 - (a) Meetings of the Chambers and their Committees;
 - (i) The Chambers shall meet at least 4 times per year, one of which shall be the Annual General Meeting, in which event the Secretary shall give at least 14 days written notice, or such shorter period agreed to by all parties, setting out the time, date, venue and business to be transacted; Provided that the Annual General Meeting shall be held within 30 days of the Annual General Meeting of Council.

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(ii) In respect of committees of the Chamber, the provision of paragraph (a) (i) above shall apply.

(b) Special Meetings

The Secretary, upon a written request shall call special meetings, by any party to the Chamber, Provided that the Secretary shall consult, prior to the calling of such a meeting, with the parties to the Chamber.

(c) Notice of Meeting

At least 14 days written notice shall be given, or such shorter period agreed to by all parties, setting out the time, date, venue and business to be transacted. It shall be deemed that due notice had been given to a party, if notice of any meeting was given by-

- the Secretary of the Chamber serving notice on any representative of the party concerned;
- the posting of a registered letter containing the notice to the party, at the registered address; or
- (iii) telefaxing the notice to the office, provided that the telefax receipt shows that the notice had been transmitted to and received by the addressee.

(d) Quorum of a Meeting

- A quorum of a meeting of the Chamber shall be those trade unions representing 50% + 1 and the employer, Provided that --
 - (aa) proper notice in terms of paragraph (c) above has been given to all of the parties; and
 - (bb) if, within 30 minutes of the time fixed for any meeting, only one party on either side is present, the meeting shall not commence until the 30 minutes have elapsed.
- (ii) If, within a further 30 minutes after the 30 minutes referred to in sub-paragraph (bb) above of the time fixed for any meeting a quorum is not present, the meeting shall stand adjourned to the same day in the week following, or in the event of such date being a public holiday, to the next working day, at the same time and place, and at such adjourned meeting, the parties present shall form a quorum; Provided that notice of the adjourned meeting in the manner prescribed in paragraph (c) above, shall again be given to all parties to the Chamber.

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(e) Voting

- (i) The employer has a collective vote of 50% which shall be exercised by its representatives and the admitted trade unions the other 50 % collectively.
- (ii) Trade union representatives shall vote on the basis of their vote weights as determined by Council for such Chambers.
- (iii) The voting shall be by show of hands, unless the party requests a ballot, in which event the voting shall be by way of secret ballot.
- (iv) The Secretary shall act as electoral officer.

(f) Vote Weight

The provisions of clause 10(7) shall apply.

(9) Meeting Procedure

- (i) Unless they have been circulated beforehand, the minutes of the meeting held immediately prior to the relevant meeting, shall be read at the meeting and shall be signed and dated by the Chairperson immediately after confirmation thereof.
- (ii) Unless otherwise agreed, the Chairperson shall require that a proposal dealing with a matter for information, consultation or negotiation be submitted in writing as a prerequisite to any debate or decision in respect thereof.
- (iii) The Chairperson shall rule on any procedural matters, which are not regulated in this constitution.
- (iv) Representatives and observers shall be entitled to attend meetings of the Chambers but observers shall not take part in debates, or vote.
- (v) A person who is not a representative may be allowed to address the Chambers at the request of a party and with the concurrence of the Chambers.
- (vi) Every meeting of the Chambers shall be conducted in private unless the Chambers otherwise decide.
- (vii) The Secretary shall keep minutes of the proceedings at Chamber meetings in such a manner as decided by the Chambers, and shall be forwarded by the Secretary to all parties within a period of 20 days after a meeting.

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(h) Agreements of Chambers

- (i) Agreements of Chambers determined by way of voting shall be on the basis of a vote of the *employer* on the one side and a majority vote of the *trade unions* on the other side.
- (ii) The provisions of clause 14(2) shall apply with the necessary effect thereto.

(11) FINANCIAL MATTERS OF THE CHAMBERS

- (a) The annual budget, submitted to the Council in terms of clauses 18(1) and (2), shall make provision for Chambers and shall include such expenses as the Council may agree to from time to time.
- (b) Accounts in respect of approved expenditure shall be submitted to the General Secretary by the Secretary, for settlement.
- (c) The Executive Committee may approve a petty cash for the Chambers, and shall be administered by the Secretary.
- (d) Funds required for a petty cash account shall
 - be kept safely in such a manner as the Council may determine from time to time;
 - (ii) be provided by the drawing of a cheque; and
 - (iii) not exceed the limit determined by the Council.
- (e) The Secretary shall prepare and submit quarterly to the General Secretary, statements of the income and expenditure.

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CHAPTER 4

NEGOTIATION AND DISPUTE RESOLUTION PROCEDURES

13. APPLICATION

- (1) These procedures apply to all disputes that arise within the scope of the Council except disputes in respect of those matters that:
 - (a) are regulated by uniform rules, norms and standards that apply across the public service;
 - (b) apply to terms of service that apply to two or more sectors.
 - are assigned to the State as employer in respect of the public service that are not assigned to the State as employer in any sector;
 - (d) are not capable of being determined by the Council as the employer or employers in the Council do not have the requisite authority to resolve the dispute; or
 - (e) must, in terms of the Act, be dealt with by the CCMA.¹
- (2) Any jurisdictional dispute between the PSCBC and the Council as to whether these procedures or the PSCBC's procedures apply must be referred to the Dispute Resolution Committee established in terms of section 38(1) of the Act for conciliation and arbitration.
- (3) Despite the provisions of clauses 13(1)(a) to 13(1)(d), all individual rights disputes must be dealt with by the Council.

14 DISPUTES OF INTEREST

(1) NEGOTIATION PROCEDURES FOR PARTIES TO THE COUNCIL ON MATTERS OF MUTUAL INTEREST

- (a) Any party may submit proposals for the conclusion of a collective agreement in the Council.
- (b) Within 7 days of the submission of the proposals the General Secretary must serve copies of the proposals on the parties to the Council.

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The following disputes are not dealt with by the ELRC. They must, in terms of the Act, be dealt with by the CCMA.

a) Disclosure of information sections 16 and 189 of the Act

b) Organisation rights – chapter III part A of the Act

c) Agency shop disputes - section 25 of the Act

d) Closed shop disputes – section 26 of the Act

e) Interpretation of application of collective bargaining provisions – section 63(1) of the Act

Picketing disputes – section 69 of the Act

g) Workplace forum disputes - section 86 and 94 of the Act

- (c) The Chairperson of the Council must call a meeting of the Executive Committee, within 10 days of the General Secretary receiving the proposals.
- (d) The Executive Committee must set the agenda for the next meeting of the Council. Should the Executive Committee be of the view that some of the issues submitted to the Council should not be included on the agenda the matter will be referred to the Council for a decision. The Council will decide whether these issues must be included on the agenda, or whether to refer them to the relevant forum.
- (e) If a party does not agree with the decision of the Council with regard to the exclusion, or inclusion, of an item on the agenda of the Council, that party may refer the matter to the Dispute Resolution Committee established in terms of section 38(1) of the Act.
- (f) At the first meeting of the Council, the Council must try to agree on a negotiation process which may include the following issues:
 - the submission of counter proposals;
 - (ii) the establishment of a negotiation committee;
 - (iii) the appointment of a conciliator, if necessary, to facilitate the negotiations and chair the meetings; and
 - (iv) the time table for negotiations.
- (g) In the event of the Council not agreeing on a negotiating procedure, the parties must, within two days, commence negotiations in the Council.
- (h) If the parties do not conclude a collective agreement by the expiry of 30 days after the matter was first included on the agenda of the Council, which period may be extended by agreement between the parties to the dispute, any party may declare a dispute.
- (i) Subject to clause 14(1)(f) above, if any one of the parties declares a dispute the General Secretary must appoint a conciliator and convene a dispute meeting which the conciliator must conciliate. If the dispute is not settled at that meeting, the conciliator must try to get agreement on:
 - further conciliation meetings to settle the dispute;
 - (ii) the referral of the dispute to voluntary arbitration; and
 - (iii) if the dispute must be referred to arbitration, the appointment of the arbitrator.
- (j) If no collective agreement exists the conciliator must try to get agreement ort;

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- rules about the conduct of a strike or lockout, if applicable; and
- (ii) picket rules, if applicable.
- (k) if the dispute is not settled, the parties to the dispute may exercise their rights in terms of the Act.
- (I) At least any one of the parties must give seven days notice to the Council in the case of a lawful strike or lockout.
- (m) Any employee party who refers a dispute to the Council that concerns a unilateral change to terms and conditions of employment may, in the referral, and for the period referred to in clause 14(1)(h):
 - (i) require the employer not to implement unilaterally the change to terms and conditions of employment; or
 - if the employer has already implemented the change unilaterally, require the employer to restore the terms and conditions of employment that applied before the change; and
 - (iii) the employer must comply with this requirement.
- If the dispute must be referred to arbitration, the procedures contained in clause 16(2) apply.

(2) NEGOTIATING PROCEDURE FOR PARTIES TO A CHAMBER ON MATTERS OF MUTUAL INTEREST

- (a) Any party to a Chamber may submit proposals for the conclusion of a collective agreement in a Chamber.
- (b) Within 7 days of the submission of the proposals, the Secretary of the Chamber must serve copies of the proposals on the parties to the Council.
- (c) At the first meeting of the Chamber after the submission of the proposals, the Chamber must try to agree on a negotiating process and time table.
- (d) In the event of the Chamber not agreeing to a negotiating procedure, the parties must, within 2 days, commence negotiations in the Chamber.
- (e) If the parties do not conclude a collective agreement by the expiry of 30 days after the matter was first included on the agenda of the Chamber, which period may be extended by agreement between the parties to the dispute, any party may declare a dispute.

(f) The provisions of clauses 14(1)(i) to 14(1)(n) apply with the necessary changes required by the context.

(3) PROCEDURE FOR MUTUAL INTEREST DISPUTES IN RESPECT OF NON-PARTIES TO THE COUNCIL

- (a) In this clause a dispute means any disputes of interest, other than one contemplated in clauses 14(1) and 14(2) above, between the employer or employers and a non-party to the Council, which concerns a matter of mutual interest contemplated in section 134 of the Act.
- (b) If there is a dispute about whether or not a matter is a matter contemplated in section 134 of the Act the dispute must be referred to expedited arbitration in terms of clause 16(2).
- (c) If the dispute is about a refusal to bargain, a party to the dispute may request the conciliator to issue an advisory award and the conciliator must issue the advisory award:
 - (i) within 14 days of the request; and
 - (ii) before notice is given in terms of section 64(1) of the Act.
- (d) If the parties do not conclude a collective agreement by the expiry of the 30-day period, any party may declare a dispute. The General Secretary must convene a dispute meeting that the conciliator must conciliate. If the dispute is not settled at that meeting, the conciliator must try to get agreement on:
 - (i) further conciliation meetings to settle the dispute;
 - (ii) the referral of the dispute to voluntary arbitration; and
 - (iii) if the dispute must be referred to arbitration, the appointment of the arbitrator.
- (e) If no collective agreement exists the conciliator must try to get agreement on:
 - rules about the conduct of a strike or lockout, if applicable, and
 - (ii) picketing rules, if applicable.
- (f) If the dispute is not settled, the parties to the dispute may exercise their rights in terms of the Act.
- (g) At least any one of the parties must give seven days notice to the Council in the case of a lawful strike or lockout.

- (h) Any employee party who refers a dispute to the Council that concerns a unilateral change to terms and conditions of employment may, in the referral, and for the period referred to in clause 14(3)(d):
 - require the employer not to implement unilaterally the change to terms and conditions of employment;
 - (ii) if the employer has already implemented the change unilaterally, require the employer to restore the terms and conditions of employment that applied before the change; and
 - (iii) the employer must comply with this requirement.

DISPUTES OF RIGHT

- (1) In this clause, a dispute means any dispute, other than a mutual interest dispute contemplated in clause 14, that must be referred to the Council for
 - (a) conciliation²:
 - (b) arbitration³; or
 - (c) conciliation and arbitration4.
- (2) If the dispute is one that is contemplated in terms of clause 15(1)(a), the conciliation procedure contained in clause 16(1) applies.
- (3) If the dispute is one that is contemplated in terms of clause 15(1)(b), the procedure contained in clause 16(2) applies.
- (4) If the dispute is one that is contemplated in terms of clause 15(1)(c), the procedure contained in clause 16(3) applies.

16. CONCILIATION AND ARBITRATION PROCEDURES

(1) CONCILIATION BY THE COUNCIL

- (a) Subject to clause 16 (1)(b), a party to a dispute may refer a dispute, as contemplated in clauses 15(1)(a) and 15(2), in writing, on appropriate forms as prescribed by Council, to the General Secretary for conciliation of that dispute.
- (b) The referral must be made within 45 days of becoming aware of the dispute, subject to the proviso that a party may not refer a Schedule 7

The state of a collective agreement.

Disputes contemplated are those that must be conciliated by the Council and may be referred to the Labour Court for adjudication. For example, dismissals for operational requirements or automatically untair dismissals or dismissals for participating in an unprotected strike section 191(5)(b) Schedule 7, item 2(1)(a) unfair labour practice disputes.

Disputes concerning the interpretation of the Constitution, subject to clause 20(1).

Disputes contemplated are those disputes that the council must conciliate and arbitrate. For example, dismissals for misconduct and incapacity—see section 191(5)(a) item 2(1)(b) to (d) of Schedule 7 – unfair labour practice disputes—Section 23 – disputes arising out of the interpretation or application of a collective agreement.

item 2(1)(a) unfair labour practice dispute before invoking the grievance procedure and allowing at least 30 days for resolution thereof.

- (c) The party who refers a dispute to the Council must satisfy the *General Secretary* that a copy of the referral has been served on all the other parties to the dispute.
- (d) In the event of a Schedule 7 item 2 (1)(a) unfair labour practice dispute, the party who refers the dispute must satisfy the General Secretary that the grievance procedure was invoked at least 30 days prior to the referral.
- (e) If the General Secretary is satisfied that the dispute is a dispute in terms of this Constitution and that the referral has been properly served, the General Secretary must register the dispute by recording it in a Dispute Register and thereafter:
 - appoint a conciliator to attempt to resolve the dispute through conciliation within 45 days of the date of the registration;
 - (ii) decide the date, time and venue of the conciliation meeting; and
 - (iii) notify the parties to the dispute of these details.
- (f) If the parties to a dispute have agreed on a particular conciliator, the General Secretary must appoint the person agreed upon if that person is available to conciliate the dispute within the 45 day period or any agreed period. If the parties do not agree upon a conciliator the General Secretary shall appoint the conciliator.
- (g) The conciliator appointed to conciliate the dispute must determine the process to attempt to resolve the dispute which may include:
 - (i) mediating the dispute;
 - (ii) conducting a fact-finding exercise;
 - (iii) making a recommendation to the parties, which may be in the form of an advisory award; and
 - (iv) arbitrating the dispute immediately if the parties request the conciliator, in writing on the Council's prescribed forms, to do so
- (h) In the conciliation proceedings a party to the dispute may appear in person and/or be represented by a member, an office bearer or an official of that party's trade union in the case of an employee or by an employee of the party in the case of an employer.
- (i) If a party to the dispute fails to appear in person or to be represented at the conciliation, the conciliator may:

- (i) dismiss the matter;
- (ii) continue with the conciliation in the absence of the party; or
- (iii) adjourn the conciliation to a later date.
- (j) At the conclusion of the conciliation, the Conciliator must either:
 - (i) draw up a written agreement between the parties if the dispute is resolved and such agreement must be duly signed by the parties and witnessed by the conciliator, OR
 - (ii) issue the parties with a copy of the "Outcome Form for a Dispute referred to the ELRC for Conciliation", if the dispute remains unresolved, AND
 - (iii) issue the General Secretary of Council, not later than two (2) ordinary days thereof, with the original documents, as required by 16 (1)(j)(i) and (ii) above, OR
 - (iv) if the parties requested the conciliator to arbitrate the dispute, having had regard to the Council's policy on arbitrations, issue the General Secretary with an arbitration award with reasons, within 14 days of conclusion of the proceedings, and it must be signed by the conciliator/arbitrator.
- (k) After the conclusion of the conciliation, the Council will not process the dispute any further, unless at the request of both parties to further explore conciliation or voluntary arbitration through Council.
- (i) If an arbitration award is issued in terms of either clause 16 (1) (j)(iv) or clause 16 (1)(k), the General Secretary must serve a copy of the award on each party to the dispute within 14 days of conclusion of the proceedings or as soon thereafter as possible.

(2) ARBITRATIONS BY THE COUNCIL

- (a) Subject to clause 16(2)(b), a party to a dispute, as contemplated in clauses 15 (1)(b) and 15 (3), may refer the dispute, in writing, on the appropriate forms as prescribed by Council, to the General Secretary for arbitration of that dispute.
- (b) The referral must be made within 45 days of becoming aware of the dispute.
- (c) The party who refers a dispute to the Council must satisfy the General Secretary that a copy of the referral has been served on all the other parties to the dispute.
- (d) If the parties to a dispute have agreed on an arbitrator or arbitrators, the General Secretary must appoint the person or persons agreed upon.

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The onus for reaching an agreement about who is to be the arbitrator rests with the parties. Upon an application by a party the *General Secretary* may appoint more than one arbitrator, provided that the nature of the issue in dispute and/or the financial implications of the dispute justifies this.

- (e) Should the parties not agree upon the arbitrator, as contemplated in clause 16(2)(d), within 10 days of the date of the registration of the dispute, the General Secretary shall appoint an arbitrator.
- (f) If the General Secretary is satisfied that the dispute is a dispute in terms of this Constitution and that referral has been properly served the General Secretary must register the dispute by recording it in a Dispute Register and thereafter:
 - appoint the arbitrator or arbitrators to arbitrate the dispute; and
 - (ii) set the matter down for arbitration within 45 days of the registration of the dispute.
- (g) The General Secretary must decide the date, time and venue of the arbitration hearing meeting and must notify the parties to the dispute of these details.
- (h) The arbitrator may, should all the parties to the dispute agree, attempt to resolve the dispute through conciliation.
- (i) The arbitrator appointed to arbitrate in the dispute must determine the procedure to be followed in the arbitration in order to resolve the dispute as fairly and quickly as possible, but must deal with the merits of the dispute with a minimum of legal formalities. The procedure must be in accordance with the rules of natural justice.
- (i) In any arbitration proceedings, a party to the dispute may appear in person and/or be represented by a legal practitioner or by a member, office bearer or official of that party's trade union. In the case of the employer, the employer may be represented by a delegated employee of the employer and/or by a legal practitioner.
- (k) If the party to the dispute fails to appear in person, or to be represented at the arbitration proceedings the arbitrator may
 - dismiss the matter; or
 - continue with the arbitration proceedings in the absence of the party; or
 - (iii) adjourn the arbitration proceedings to a later date.
- (I) Within 14 days of the conclusion of the arbitration proceedings:

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- (i) the arbitrator/s must, having had regard to the Council's policy on arbitrations, issue an arbitration award with reasons and it must be signed by the arbitrator or arbitrators, as the case may be.
- (ii) the General Secretary must serve a copy of the award on each party to the dispute or to the person who represented a party in the arbitration proceedings.
- (iii) the General Secretary may, on good cause shown, extend the period within which the arbitration award is written and issued and the reasons, for such, are to be filed.

(3) CONCILIATION AND ARBITRATION BY THE COUNCIL

- (a) Subject to clause 16(3)(b), a party to a dispute, as contemplated in clauses 15(1)(c) and 15(4), may refer the dispute in writing, on the appropriate forms as prescribed by Council, to the General Secretary for conciliation and arbitration of that dispute.
- (b) The referral must be made within 90 days of becoming aware of the dispute, subject to the proviso that a party may not refer a dispute, except a dismissal dispute, before invoking the grievance procedure and allowing at least 30 days for resolution thereof.
- (c) Notwithstanding clause 16(3)(b), a dispute about a dismissal must reach the General Secretary within 45 days of the employee being informed of the dismissal.
- (d) The party who refers the dispute must satisfy the General Secretary that a copy of the referral has been served on all the other parties to the dispute.
- (e) The party who refers the dispute, other than a dismissal dispute, must satisfy the General Secretary that the grievance procedure was invoked at least 30 days prior to the referral.
- (f) If the General Secretary is satisfied that the dispute is a dispute in terms of its Constitution and that the referral has been properly served, the General Secretary must register the dispute, by recording it in a Dispute Register, and thereafter:
 - appoint an arbitrator;
 - set the matter down for arbitration within 45 days of registering the dispute;
 - (iii) appoint a conciliator, and
 - (iv) set the matter down for conciliation no less than 14 days before the arbitration.

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- (g) The General Secretary may appoint the same person to conciliate and arbitrate the dispute if that person is a member of both panels appointed in terms of clause 16(6).
- (h) The timeframes referred to in clauses 16(3)(b) and (c) may be extended by the General Secretary, where there is a successful condonation application, relating to the late referral of that dispute.

CONCILIATION

- (i) The conciliator appointed to conciliate the dispute must determine the process to attempt to resolve the dispute which may include:
 - (i) mediating the dispute;
 - (ii) conducting a fact-finding exercise;
 - (iii) making a recommendation to the parties, which may be in the form of an advisory award; and
 - (iv) arbitrating the dispute immediately if the parties request the conciliator, in writing on the Council's prescribed forms, to do so.
- (j) In the conciliation proceedings a party to the dispute may appear in person and/or be represented by a member, an office bearer or an official of that party's trade union in the case of an employee or by an employee of the party in the case of an employer.
- (k) If a party to the dispute fails to appear in person or to be represented at the conciliation, the conciliator may:
 - (i) dismiss the matter;
 - (ii) continue with the conciliation in the absence of the party; or
 - (iii) adjourn the conciliation to a later date.
- (i) At the conclusion of the conciliation, the Conciliator must either:
 - (i) draw up a written agreement between the parties if the dispute is resolved; such agreement must be duly signed by the parties and witnessed by the conciliator, OR
 - (ii) issue the parties with a copy of the "Outcome Form for a Dispute referred to the ELRC for Conciliation", if the dispute remains unresolved, AND
 - (iii) issue the General Secretary of Council, not later than two (2) ordinary days thereof, with the original documents as required by clauses 16 (3)(I) (i) and (ii) above, OR

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- (iv) if the parties agreed, in writing, to immediate arbitration, in terms of clause 16(3)(i)(iv), having regard to the Council's policy on arbitrations, issue the General Secretary with an arbitration award with reasons, within 14 days of conclusion of the proceedings and it must be signed by the conciliator/arbitrator.
- (m) In the event of immediate arbitration, the General Secretary must, within 14 days of conclusion of the proceedings or as soon as possible thereafter, serve a copy of the award on the parties.
- (n) If the dispute remains unresolved at the end of conciliation, the referring party must indicate in writing, within 4 working days, on appropriate forms as prescribed by Council, that the scheduled arbitration must proceed. The "Outcome Form for a Dispute referred to the ELRC for Conciliation", referred to in clause 16(3)(I)(ii), must be attached to the application for arbitration.

ARBITRATION

- (o) In respect of pre-arbitration pleadings, the onus rests with the parties to address this matter, prior to the date of the already scheduled arbitration of the said dispute.
- (p) The arbitrator may, should it be agreed upon by all the parties to the dispute, attempt to resolve the dispute through conciliation.
- (q) The arbitrator appointed to arbitrate in the dispute must determine the procedure to be followed in the arbitration in order to resolve the dispute as fairly and quickly as possible, but must deal with the merits of the dispute with a minimum of legal formalities. The procedure must be in accordance with the rules of natural justice.
- (r) Subject to clause 16(3)(s) below, in these arbitration proceedings, a party to the dispute may appear in person and/or be represented by a legal practitioner or by a member, office bearer or official of that party's trade union. In the case of the employer, the employer may be represented by a delegated employee of the employer and/or by a legal practitioner.
- (s) If the dispute being arbitrated is about the fairness of a dismissal and a party has alleged that the reason for the dismissal relates to the educator's conduct or capacity, the parties, despite clause 16(3)(r) above, are not entitled to be represented by a legal practitioner in these arbitration proceedings unless:
 - (i) the arbitrator and all the other parties consent; or
 - (ii) the arbitrator concludes that it is unreasonable to expect a party to deal with the dispute without legal representation, after considering:

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- (aa) the nature of the questions of law raised by the dispute;
- (bb) the complexity of the dispute;
- (cc) the public interest; and
- (dd) the comparative ability of the opposing parties or their representatives to deal with the arbitration of the dispute.
- (t) If the party to the dispute fails to appear in person, or to be represented at the arbitration proceedings the arbitrator may
 - dismiss the matter; or
 - continue with the arbitration proceedings in the absence of the party; or
 - (iii) adjourn the arbitration proceedings to a later date.
- (u) Within 14 days of the conclusion of the arbitration proceedings
 - (i) the arbitrator/s must, having had regard to the Council's policy on arbitrations, issue an arbitration award with reasons and it must be signed by the arbitrator or arbitrators, as the case may be.
 - (ii) the General Secretary must serve a copy of the award on each party to the dispute or to the person who represented a party in the arbitration proceedings.
 - (iii) the General Secretary may, on good cause shown, extend the period within which the arbitration award is written and issued and the reasons, for such, are to be filed.

(4) RECORDING OF CONCILIATION AND ARBITRATION PROCEEDINGS

- (a) The Council will not provide any recording facilities at conciliation or its related activities.
- (b) Subject to clause 16(4)(c), the Council shall, upon request, provide mechanical recording facilities, at the cost of Council, for arbitration proceedings.
- (c) The General Secretary shall determine the type of recording facility to be provided, based on the availability of resources in Council.
- (d) The Council will not provide any transcripts of such recordings, unless the requesting party is willing to cover the costs of Council related to the production of such transcripts.

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- (e) The Council shall keep the mechanical recordings, in a place determined by the General Secretary, and such recordings may only be available to the parties for a period not exceeding 180 ordinary days, from the date of its production.
- (f) The mechanical recording and the transcript shall be the property of the Council.
- (g) The Council reserves the right to destroy the recordings after the 180 ordinary days referred to in clause 16(4)(e).

(5) COSTS

- (a) Subject to clause 16(5)(b), the Council will pay the costs of the conciliators' and arbitrators' proceedings, in terms of the Council's Policy.
- (b) If an arbitrator finds that a dismissal is procedurally unfair the arbitrator may charge the employer an arbitration fee⁵.
- (c) Each party to the dispute must pay its own costs with regard to travelling, meals, legal representation (if applicable) and other related expenses.
- (d) If the arbitrator is satisfied that a party has acted unreasonably, wasted costs or referred the dispute to arbitration without reasonable cause, the arbitrator may, on application by either party or Council, make an appropriate order for costs, including the costs of the arbitration.
- (e) Costs awarded by the arbitrator may include
 - (i) the costs of the arbitration;
 - (ii) legal and professional costs and disbursements;
 - (iii) other expenses which a party has incurred in the conduct of the dispute; and
 - (iv) expenses of witnesses.

(6) PANELS OF CONCILIATORS AND ARBITRATORS

- (a) Subject to the Act, the Council may, at any of its meetings, for a period of one year at time, appoint, from nominations received from the parties:
 - a panel of conciliators to conciliate disputes;
 - (ii) a panel of arbitrators to arbitrate disputes.

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Section 140(2) of the Act provides this power to commissioners of the CCMA. Thus is a comparable power provided to arbitrators appointed by the Council.

- (b) In making these appointments the Council must ensure that the panels—
 - (i) are drawn from each of the nine (9) provinces having regard to the anticipated number of disputes that are likely to arise in each province and the number of educators employed in the national and provincial departments in the various provinces;
 - (ii) have skill and experience in labour relations, knowledge about the education sector and knowledge or experience in conciliation and arbitration;
 - (iii) are broadly representative of South African society.
- (c) All conciliators and arbitrators will conduct themselves in accordance with the Code of Conduct in Schedule 1.
- (d) The Council may remove a member of the panels from office because of incapacity.
- (e) If for any reason there is a vacancy in a panel, the Council may, subject to the Act, appoint a new member to the relevant panel for the unexpired term of office.
- (f) A member of the panel, whose term of office expires, may be eligible for re-appointment.
- (g) If the parties are unable to agree on an appointment to a vacancy, the matter must be referred to the Director of the CCMA who must appoint a suitably qualified person to fill the vacancy.

(7) EXTENSION OF TIME PERIODS AND CONDONATION

- (a) The Council may require the referring party to set out in writing, on the appropriate forms as prescribed by the Council, the application for condonation of a late referral of a dispute.
- (b) Any late referral or application may be condoned on good cause shown, by an arbitrator appointed for that purpose. Such an arbitrator must be appointed by the General Secretary from the agreed panel of arbitrators.
- (c) Notwithstanding the time periods stipulated in this agreement, the parties may agree to longer time periods for the resolution of any dispute.
- (d) If a party does not comply with the timeframes set in this Constitution because it is involved in resolving the matter through the gnevance procedures, then this will constitute good cause for condonation.

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(e) An arbitrator adjudicating a condonation application must determine the application, as far as it is reasonably possible, by means of written submissions from the parties.

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CHAPTER 5.

STRIKES, LOCK-OUTS, PICKETING AND PROTEST ACTION

- 17. (1) Every employee has the right to strike and every employer has recourse to lock-out if:
 - (a) the issue in dispute has been referred to the Council;
 - (b) the Council has issued a certificate stating the dispute remains unresolved, or a period of 30 days, which may be extended by agreement, has lapsed, since the referral was received by the Council;
 - (c) 7 days notice of the commencement of the strike or lock-out has been given to the employer or the trade unions, as the case may be, and the Council.
 - (2) Parties shall comply with a code or codes of practice as provided for by the Act or as contained in any collective agreement.

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CHAPTER 6.

FINANCIAL MATTERS OF THE COUNCIL

- 18. (1) On or before the 15th day of September of each year, the various committees of Council must submit their inputs on the budget for the following year to the General Secretary. A draft budget must then be submitted to a special meeting of the Executive Committee via the Finance Committee.
 - (2) The budget of Council shall also make provision for the administration and functioning of Chambers.
 - (3) The General Secretary, shall, during the first week of December of each year, submit to a special meeting of Council an annual budget which must be approved at such a meeting.
 - (4) The expenses of the Council shall be met from a fund or funds, which shall be raised by levies on employers and employees; Provided that such levies may be revised and adjusted by the Council from time to time.
 - (5) The employer shall pay monthly, per employee, an amount agreed to by the parties to the Council into the fund or funds referred to in clause 18(4) above.
 - (6) The employer shall deduct monthly per employee a levy agreed to by the parties to the Council which shall be paid into the fund or funds referred to in clause 18(4) above.
 - (7) All monies received on behalf of the Council shall be deposited to the credit of the Council with a registered bank approved by the Council.
 - (8) Monies received by the Council from levies imposed in terms of clauses 18(4), (5) and (6) above shall firstly be applied to meet the monthly expenditure budget of the Council, and monies not so applied shall;
 - (a) at the discretion of Council, be used for Council activities including research and development, training and other activities that enhance collective bargaining; or
 - (b) be invested in accordance with section 53(5) of the Act.
 - (9) All disbursements to be made from the funds of the Council shall be approved by the Council and shall be paid in any legal tender
 - (10) The signatories on a cheque shall be one from the Secretariat and one from amongst the chairperson or vice chairpersons.
 - (11) Funds required for a petty cash account shall -
 - (a) be kept safely in such a manner as the Council may determine from time to time;

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- (b) be provided by the drawing of a cheque; and
- (c) not exceed the limit determined by the Council.
- (12) A financial report of the books of Council shall be prepared by the Finance Committee of Council as at the end of June each year, in accordance with accepted accounting practice, showing monies received and expenditure incurred over the preceding six months. A full audit of the books of Council must be prepared as at the end of December of each year.
- (13) The General Secretary shall, prior to the Annual General Meeting of each year, in respect of the previous financial year, prepare the financial statements of the Council in accordance with accepted accounting practice, showing moneys received and expenditure incurred.
- (14) The financial year of the Council shall be from 1 January of a particular year to the last day of December of the same year.
- (15) Certified copies of the audited statements and of the auditor's report thereon, shall be made available for inspection at the office of the Council to the parties who shall be entitled to make copies of both the statements and of the auditor's report.
- (16) All the statements as well as the auditor's report shall be included in the annual report of the Council.
- (17) Certified copies of statements and of the auditor's reports referred to in clauses 18(14) and (15) above shall be transmitted to the *Registrar*, within 30 days after the approval of the said statements and reports at the Annual General Meeting.

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CHAPTER 7

19 AMENDMENT OF THE CONSTITUTION

- (1) The Council may amend this constitution at any time by either :- .
 - (a) a unanimous vote on a resolution without prior notice; or
 - (b) a resolution adopted by two thirds of the vote weight of the trade unions to the Council on the one side and the employer on the other after at least –
 - (i) one month's notice to the General Secretary, and
 - (ii) two weeks' notice to parties to the Council.

20. INTERPRETATION

- (1) Any dispute relating to the interpretation or application of this constitution shall be resolved by a decision of Council by two-thirds of the vote weight of the trade unions to the Council on the one side and the employer on the other, and failing such vote, the dispute shall be referred to arbitration in terms of the provisions of clause 15(1)(b).
- (2) The decision of the arbitrator shall be final and binding.

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CHAPTER 8

21. SEAT OF THE COUNCIL

(1) The domincilium citandi et executandi of the Council shall be:

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Republic of South Africa.

22. WINDING UP

- (1) At a special meeting called for that purpose the Council may decide by resolution to wind up the Council.
- (2) Upon adoption of a resolution to wind up, the General Secretary must :-
 - (a) apply immediately to the Labour Court for an order giving effect to the resolution; and
 - (b) deliver the Council's books of account and its assets, including all funds and investments, to the liquidator appointed by the Labour Court.
- (3) Upon adoption of a resolution to wind up, each party to the Council remains liable for unpaid liabilities to the Council as at the date on which the resolution for winding up was adopted.
- (4) If all the liabilities of the Council have been discharged, the Council must transfer any remaining assets to a bargaining council to be decided upon by the parties to the Council. If no agreement can be reached then the proceeds must be paid to the Commission for Conciliation, Mediation and Arbitration (CCMA).

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CHAPTER 9

23. DEFINITIONS

- (1) Unless otherwise specified, any expression used in this Constitution that is defined in the Labour Relations Act, 1995 (Act No. 66 of 1995) has the same meaning as in the Act.
- (2) "Act" means the Labour Relations Act, 1995 (Act No. 66 of 1995).
- (3) "Arbitrator" means an arbitrator appointed in terms of clause 16(4) above.
- (4) "Conciliator" means a conciliator appointed by the Council in terms of clause 16(4) above.
- (5) "dispute" means a dispute that exists in respect of
 - (a) matters that are regulated by uniform rules, norms and standards that apply to the education sector; or
 - (b) matters that apply to terms and conditions of service that apply to the education sector; or
 - (c) matters that are assigned to the State as employer in the education sector.
- (6) "Employee" means an educator as defined in the Employment of Educators Act, 1998.
- (7) "Employer" means the employer as defined in the Employment of Educators Act, 1998.
- (8) "General Secretary" means the official appointed in terms of clause 8(2)(a).
- (9) "Membership" means the paid-up membership on stop-order with the employer and registered in terms of the Act and this constitution.
- (10) "Member of the Executive Council" means the Member of the Executive Council entrusted with the portfolio of education in terms of sections 132 and 133 of the Constitution of the Republic of South Africa, 1993 (Act No. 108 of 1996)
- (11) "Minister" means the Minister of Education.
- (12) "Official audited membership" means the audit of membership, as at 31 December, of a registered or admitted trade union which is required in terms of the provisions of this constitution and which is confirmed by the official auditors of the Council in an annual audit for the Annual General Meeting.

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- (13) "Provincial Head of Education" means the most senior official responsible for education in a province appointed by the Member of the Executive Council.
- (14) "Public Service Co-ordinating Bargaining Council (PSCBC)" means the PSCBC established in terms of the Act.
- (15) "Registrar" means the Registrar as defined in the Act.
- (16) "Secretary" means the official appointed in a Chamber in terms of clause 12(9)(b)(i).
- (17) "Trade union" means a trade union as defined in the Act, including two or more trade unions acting jointly as a single party.

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SCHEDULE 1

CODE OF CONDUCT FOR CONCILIATORS AND ARBITRATORS

1. PURPOSE

- (1) The purpose of this code is to:
 - (a) assist in maintaining the good repute of the conciliation, mediation and arbitration processes.
 - (b) provide guidance to all conciliators and arbitrators on matters of professional conduct and practice generally.

2. GENERAL ATTRIBUTES OF CONCILIATORS AND ARBITRATORS

- (1) In order for conciliation and arbitration processes to be seen to be fair and just, conciliators and arbitrators must:
 - (a) Act with honesty, impartiality, due diligence and independent of any outside pressure in the discharge of their functions;
 - (b) Conduct themselves in a manner that is fair to all parties and shall not be swayed by fear of criticism or by self-interest;
 - (c) Not solicit appointments for themselves. This shall not however preclude conciliators and arbitrators from indicating a willingness to serve in any capacity;
 - (d) Accept appointments only if they believe that they are available to conduct the process promptly and are competent to undertake the assignment.
 - (e) Avoid entering into any financial, business or social relationship which is likely to affect their impartiality or which might reasonably create a perception of partiality or bias;
 - (f) Not influence any of the parties in disputes by improper means, including gifts or other inducements;
 - (g) Support sound labour relations in the education sector.

3 CONFLICT OF INTEREST AND DISCLOSURE

(1) Conciliators and arbitrators should disclose any interest or relationship that is likely to affect their impartiality or which might create a perception of partiality. The duty to disclose rests on the conciliators and arbitrators.

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- (2) Conciliators and arbitrators appointed to intervene in any matter should, before accepting, disclose this to the General Secretary of the Council;
 - (a) Any direct or indirect financial or personal interest in the matter;
 - (b) Any existing or past financial, business, professional, family or social relationship which is likely to affect impartiality or may lead to a reasonable perception of partiality or bias;
 - (c) If the circumstances requiring disclosure are unknown to conciliators and arbitrators prior to accepting appointments, disclosure must be made when these circumstances become known to the conciliators and arbitrators. The disclosure in this regard could in arbitration proceedings, include witnesses who may have a relationship with the conciliators and arbitrators;
 - (d) After appropriate disclosure conciliators and arbitrators may serve if both parties so desire but should withdraw if they believe that a conflict of interest exists irrespective of the view expressed by the parties.
 - (e) In the event where there is no consensus on whether conciliators and arbitrators should withdraw or not, conciliators and arbitrators should not withdraw if the following circumstances exist:
 - (i) If the terms of reference provide for a procedure to be followed for determining challenges to the conciliators and arbitrators then those procedures should be followed;
 - (ii) If conciliators and arbitrators, after carefully considering the matter, determine that the reason for the challenge is not substantial and that they can nevertheless act impartially and fairly, and that the withdrawal would cause unfair delay or would be contrary to the ends of justice.

4 HEARING CONDUCT

- (1) Conciliators and arbitrators should conduct proceedings fairly, diligently and in an even-handed manner.
- (2) Conciliators and arbitrators should have no casual contact with any of the parties or their representatives while handling a matter without the presence or consent of the other.
- (3) Conciliators and arbitrators should be patient and courteous to the parties and their representatives or witnesses and should encourage similar behaviour by all-participants in the proceedings.

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- (4) Agreements by the parties for the use of mechanical recording should be respected by arbitrators.
- (5) In determining whether to conduct an ex parte hearing, an arbitrator must consider the relevant legal, contractual and other pertinent circumstances.
- (6) A conciliator or arbitrator must be satisfied before proceeding ex parte that a party refusing or failing to attend the hearing has been given adequate notice of the time, place and purpose of the hearing.
- (7) In the event of more than one conciliator or arbitrator acting as either a conciliator, mediator or arbitrator, the conciliator or arbitrator should afford each other a full opportunity to participate in the proceedings.
- (8) Conciliators and arbitrators should not delegate their duty to intervene in any matter to any other person without prior notice to and the consent of the General Secretary of the Council.

5. POST-HEARING

- Arbitrators should not disclose a prospective award to either party prior to its simultaneous issuance to both parties.
- (2) Arbitrators' awards should be definite, certain and as concise as possible.
- (3) No clarification or interpretation of an award is permissible without the consent of both parties.
- (4) Under agreements which permit or require clarification or interpretation of an award, arbitrators shall afford each party an opportunity to be heard.

6. CONFIDENTIALITY

Information disclosed to conciliators in confidence by a party during the course of conciliation, should be kept by conciliators in the strictest confidence and should not be disclosed to the other party or to third parties unless authority is obtained for such disclosure.

JURISDICTION

- (1) Conciliators and arbitrators must observe faithfully both the limitation and inclusions of the jurisdiction conferred by an agreement or by statute under which they serve.
- (2) A direct settlement by the parties of some or all issues in a case, at any stage of the proceedings, must be accepted by conciliators and arbitrators as relieving him or her of further jurisdiction in respect of such issues.

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8. RELIANCE ON OTHER ARBITRATORS' AWARDS AND INDEPENDENT RESEARCH

Conciliators and arbitrators issuing advisory or binding awards may have regard to other arbitrators' awards, decided cases or independent research but must assume full and unimpaired responsibility in each matter for the decision reached.

9. AVOIDANCE OF DELAYS

- (1) Conciliators and arbitrators have the duty to plan their work schedules in a manner that ensures that commitments to the Council are fulfilled timeously.
- (2) Conciliators and arbitrators should co-operate with the parties and the Council to avoid delays.
- (3) On completion of a hearing, arbitrators must adhere to the time limits for issuing an award.

10. FEES AND EXPENSES

- (1) Conciliators and arbitrators should be governed by the fee structure of the Council and should not enter into any arrangements with the parties regarding fees.
- (2) Conciliators and arbitrators must maintain adequate records to support charges for serves and expenses and must account timeously to the Council.

11. COMPETENCY

Conciliators and arbitrators should decline appointment, withdraw or request technical assistance when they decide that a matter is beyond their competence.

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